

## Message Text

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INFORM CONSULS

E.O. 11652: NA

TAGS: ILO, PORG

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SUBJECT: SUBMISSION OF NOTICE OF INTENT TO WITHDRAW FROM

THE ILO

ROME FOR FODAG, PARIS FOR NESCO, VIENNA FOR UNIDO

1. THIS MESSAGE PROVIDES BACKGROUND, TEXT OF LETTER AND PRESS GUIDANCE FOR YOUR USE FOLLOWING DELIVERY (PLANNED FOR NOVEMBER 3) BY US MISSION GENEVA TO ILO HEADQUARTERS OF LETTER CONTAINING NOTICE OF INTENT TO WITHDRAW FROM ILO. YOU SHOULD NOT REPEAT NOT TAKE ANY ACTION UNTIL YOU ARE NOTIFIED BY SUBSEQUENT TELEGRAM THAT NOTICE HAS BEEN DELIVERED TO ILO. FOLLOWING THIS, YOU MAY UNDERTAKE BILATERAL AND/OR MULTILATERAL DISCUSSIONS AS APPROPRIATE, ESPECIALLY WITH GOVERNMENTS WHICH ARE REPRESENTED IN GOVERNMENT GROUP OF ILO GOVERNING BODY: CANADA, UK, JAPAN, GERMANY, AUSTRALIA, ITALY, FRANCE, INDIA, PANAMA, MEXICO, IRAN, BRAZIL, GUINEA, SOMALIA, SUDAN, TOGO, TRINIDAD, VENEZUELA, YUGOSLAVIA, ZAIRE, KUWAIT, LIBERIA, NORWAY, AND PAKISTAN (USSR, HUNGARY AND PRC ARE ALSO MEMBERS OF GOVERNMENT GROUP IN GOVERNING BODY).

2. BACKGROUND: US HAS BEEN MEMBER OF ILO SINCE 1934. ILO IS TRIPARTITE ORGANIZATION WITH DELEGATES SEPARATELY REPRESENTING GOVERNMENTS, WORKERS AND EMPLOYERS. ITS BASIC

FUNCTION IS TO IMPROVE CONDITIONS OF EMPLOYMENT (PRIMARILY PREPARING STANDARDS ON WORKING CONDITIONS WHICH ARE RATIFIED BY MEMBER COUNTRIES) BUT IN RECENT YEARS IT HAS SPENT CONSIDERABLE TIME ON INTERNATIONAL POLITICAL ISSUES.

3. FOR SEVERAL MONTHS WE HAVE BEEN CONSULTING WITH LABOR AND COMMERCE DEPARTMENTS, PLUS REPRESENTATIVES OF WORKER (AFL-CIO ) AND EMPLOYER (CHAMBER OF COMMERCE) GROUPS IN THE ILO. WE FINALLY DECIDED THE SITUATION REQUIRED SENDING NOTICE OF INTENT RPT INTENT TO WITHDRAW, PURSUANT TO ARTICLE I, OF THE ILO CONSTITUTION WHICH REQUIRES TWO-YEAR NOTICE PRIOR TO WITHDRAWAL.

4. IT SHOULD BE MADE CLEAR THAT THIS DOES NOT REPEAT NOT CONSTITUTE A NOTICE OF ACTUAL WITHDRAWAL FROM THE ILO. DURING THE TWO-YEAR NOTICE PERIOD, OUR RIGHTS AND OBLIGATIONS OF MEMBERSHIP REMAIN IN FULL FORCE AND EFFECT. LIMITED OFFICIAL USE

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WE INTEND TO PARTICIPATE FULLY DURING THIS PERIOD AND, IN COOPERATION WITH OTHER MEMBER STATES, TO WORK WITHIN THE ILO TO HELP IT MORE EFFECTIVELY ACHIEVE ITS BASIC AIMS AND OBJECTIVES. IN YOUR DISCUSSIONS IT IS ESSENTIAL THAT THIS IMPORTANT DISTINCTION BETWEEN SENDING THE NOTICE AND ANY FUTURE DECISION ACTUALLY TO WITHDRAW BE MADE VERY CLEAR. WE HAVE URGED CONGRESS TO APPROPRIATE ALL FUNDS NECESSARY FOR US TO MEET OUR LEGAL OBLIGATIONS

TO PAY ILO ASSESSMENTS AND WILL CONTINUE TO DO SO.

5. PRESS RELEASE:

THE UNITED STATES MISSION IN GENEVA TODAY DELIVERED TO THE OFFICE OF THE DIRECTOR GENERAL OF THE INTERNATIONAL LABOR ORGANIZATION A LETTER FROM SECRETARY OF STATE HENRY KISSINGER GIVING NOTICE OF THE INTENT OF THE UNITED STATES TO WITHDRAW FROM THE ILO. THIS NOTICE, RESULTING FROM SEVERAL MONTHS OF CAREFUL STUDY, WAS SUBMITTED IN ACCORDANCE WITH THE ILO CONSTITUTION, ARTICLE 1, WHICH STATES THAT A MEMBER COUNTRY MAY WITHDRAW PROVIDED NOTICE OF INTENT TO WITHDRAW HAS BEEN GIVEN TWO YEARS IN ADVANCE TO THE DIRECTOR GENERAL.

6. THE ILO IS A TRIPARTITE ORGANIZATION, WITH DELEGATES INDEPENDENTLY REPRESENTING GOVERNMENTS, WORKERS AND EMPLOYERS. THE UNITED STATES WORKER AND EMPLOYER REPRESENTATIVES TO THE ILO HAVE BEEN FULLY CONSULTED ON THE QUESTION OF SENDING THIS NOTICE.

7. AMONG THE PROBLEMS WHICH LED TO OUR DECISION TO SEND THE NOTICE OF INTENT ARE: THE WEAKENING OF THE TRIPARTITE PRINCIPLE THROUGH THE EROSION OF THE AUTONOMY OF THE TWO NON-GOVERNMENT GROUPS TO DETERMINE THE REPRESENTATION OF THEIR INTERESTS ON TRIPARTITE BODIES OF THE ILO; DENIAL OF DUE PROCESS TO SOME COUNTRIES; A DOUBLE STANDARD IN THE IMPLEMENTATION OF ILO HUMAN RIGHTS CONVENTIONS, UNDER WHICH SOME MEMBERS HAVE BEEN EXEMPTED FROM CRITICISM LEVELED AGAINST OTHERS FOR VIOLATING THOSE STANDARDS; AND POLITICIZATION OF SOME ILO CONFERENCES WHICH HAVE SPENT A MAJORITY OF THEIR TIME DISCUSSING INTERNATIONAL POLITICAL ISSUES INSTEAD OF FOCUSING ON CONDITIONS OF LIMITED OFFICIAL USE

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EMPLOYMENT.

8. SENDING THE NOTICE OF INTENT TO WITHDRAW DOES NOT MEAN THAT THE UNITED STATES HAS IRREVOCABLY DECIDED TO WITHDRAW FROM THE ILO. IT IS OUR HOPE THAT THE PROBLEMS WHICH HAVE LED TO OUR SENDING THE NOTICE OF INTENT TO WITHDRAW CAN BE RESOLVED AND THAT QS MEMBERSHIP IN THE ILO WILL CONTINUE. WE WILL WORK CONSTRUCTIVELY WITHIN THE ILO TOWARDS THIS GOAL.

9. PRESS GUIDANCE:

Q. WHAT DOES THE EMPLOYER GROUP THINK ABOUT THIS?

A. THE CHAMBER OF COMMERCE FAVORS SENDING THE NOTICE OF

INTENT TO WITHDRAW.

Q. WHY NOT LET THE WORKER GROUP (AFL-CIO) GIVE NOTICE OF INTENT IF IT WANTS TO, AND HAVE THE USG CONTINUE AS USUAL?

A. THE ILO IS A TRIPARTITE ORGANIZATION. IF THE WORKER GROUP IS DISSATISFIED, THIS HAS A VERY ADVERSE EFFECT ON THE TOTAL UNITED STATES EFFECTIVENESS AS IT PARTICIPATES IN THE ILO. IT WOULD BE ALMOST IMPOSSIBLE FOR THE UNITED STATES TO FUNCTION IN THE ILO IF ONE OF THE THREE COMPONENTS IS NOT PARTICIPATING. ALSO, IF US WORKERS WERE NOT REPRESENTED, THE US EMPLOYERS WILL LOSE THEIR VOTE IN THE ILO.

Q. WILL SENDING THE NOTICE GIVE THE IMPRESSION THAT WE ARE GETTING OUT OF ANY UN AGENCY THAT DOES SOMETHING WE DON'T LIKE?

A. IN THE FIRST PLACE, WE ARE NOT GETTING OUT OF THE ILO. WE HAVE SIMPLY SENT A NOTICE WHICH GIVES US THE OPTION OF DECIDING TO WITHDRAW TWO YEARS FROM NOW. FURTHERMORE, THE UNITED STATES GOVERNMENT REMAINS FIRMLY COMMITTED TO PARTICIPATION IN THE UN AND ITS SPECIALIZED AGENCIES AS A VERY IMPORTANT MEANS OF ACHIEVING INTERNATIONAL COOPERATION AND PROGRESS. WE ARE GIVING NOTICE OF INTENT TO WITHDRAW BECAUSE OUR EXPECTATIONS OF PRODUCTIVE COOPERATION LIMITED OFFICIAL USE

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HAVE BEEN DISAPPOINTED. WE ARE GOING TO DO EVERYTHING POSSIBLE TO WORK WITH THE ILO TO BRING ABOUT CHANGE SO THAT OUR PARTICIPATION WILL BECOME MORE PRODUCTIVE.

Q. ARE WE SENDING THE NOTICE BECAUSE PRESIDENT MEANY OBJECTED TO THE SEATING OF THE PLO AT AN ILO CONFERENCE IN JUNE?

A. THE REASONS FOR OUR CONCERN ABOUT DEVELOPMENTS IN THE ILO ARE SPELLED OUT IN DETAIL IN THE TEXT OF THE LETTER OF INTENT TO WITHDRAW. I WOULD RECALL BRIEFLY THAT THE CHIEF ISSUES SPECIFIED ARE:

-- A WEAKENING OF THE TRIPARTITE PRINCIPLE ON WHICH THE ILO IS BASED;

-- A FREQUENT APPLICATION OF A DOUBLE STANDARD WITH REGARD TO RESPECT FOR HUMAN RIGHTS;

-- THE CONDEMNATION OF INDIVIDUAL MEMBER STATES IN TOTAL DISREGARD OF ESTABLISHED ILO DUE PROCESS PROCEDURES FOR THE INVESTIGATION OF THE ALLEGATIONS ON WHICH THE CON-

DEMATION IS BASED;

-- INCREASED POLITICIZATION OF MANY ILO CONFERENCES.

Q. IF PRESSED FURTHER ON WHETHER OR NOT THE ADMISSION OF THE PLO PLAYED A ROLE IN OUR DECISION:

A. THE ADMISSION OF THE PLO TO OBSERVER STATUS FOCUSED INCREASED ATTENTION ON THE POLITICIZATION ASPECT OF THE PROBLEM, BUT AS I HAVE JUST INDICATED, THERE ARE A GOOD MANY FACETS OF THE ILO'S OPERATION WHICH HAVE CAUSED US INCREASING CONCERN, AND THIS WAS MERELY ONE OF MANY INCLUDED IN OUR REVIEW OF FURTHER PARTICIPATION IN THE WORK OF THE ORGANIZATION.

10. TEXT OF LETTER FOLLOWS:

DEAR MR. DIRECTOR GENERAL:

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THIS LETTER CONSTITUTES NOTICE OF THE INTENTION OF THE UNITED STATES TO WITHDRAW FROM THE INTERNATIONAL LABOR ORGANIZATION. IT IS TRANSMITTED PURSUANT TO ARTICLE 1, PARAGRAPH 5, OF THE CONSTITUTION OF THE ORGANIZATION, WHICH PROVIDES THAT A MEMBER MAY WITHDRAW PROVIDED THAT A NOTICE OF INTENTION TO WITHDRAW HAS BEEN GIVEN TWO YEARS EARLIER TO THE DIRECTOR GENERAL AND SUBJECT TO THE MEMBER HAVING AT THAT TIME FULFILLED ALL FINANCIAL OBLIGATIONS ARISING OUT OF ITS MEMBERSHIP.

RATHER THAN EXPRESS REGRET AT THIS ACTION, I WOULD PREFER TO EXPRESS CONFIDENCE IN WHAT WILL BE ITS ULTIMATE OUTCOME. THE UNITED STATES DOES NOT DESIRE TO LEAVE THE ILO. THE UNITED STATES DOES NOT EXPECT TO DO SO. BUT WE DO INTEND TO MAKE EVERY POSSIBLE EFFORT TO PROMOTE THE CONDITIONS WHICH WILL FACILITATE OUR CONTINUED PARTICIPATION. IF THIS SHOULD PROVE IMPOSSIBLE, WE ARE IN FACT PREPARED TO DEPART.

AMERICAN RELATIONS WITH THE ILO ARE OLDER, AND PERHAPS DEEPER, THAN WITH ANY OTHER INTERNATIONAL ORGANIZATION. IT IS A VERY SPECIAL RELATIONSHIP, SUCH THAT ONLY EXTRA-ORDINARY DEVELOPMENTS COULD EVER HAVE BROUGHT US TO THIS POINT. THE AMERICAN LABOR MOVEMENT BACK INTO THE 19TH CENTURY WAS ASSOCIATED WITH THE INTERNATIONAL MOVEMENT TO ESTABLISH A WORLD ORGANIZATION WHICH WOULD ADVANCE THE INTERESTS OF WORKERS THROUGH COLLECTIVE BARGAINING AND SOCIAL LEGISLATION. SAMUEL GOMPERS, PRESIDENT OF THE AMERICAN FEDERATION OF LABOR, WAS CHAIRMAN OF THE COMMIS-

SION WHICH DRAFTED THE ILO CONSTITUTION AT THE PARIS PEACE CONFERENCE. THE FIRST MEETING OF THE INTERNATIONAL LABOR CONFERENCE TOOK PLACE IN WASHINGTON, THAT SAME YEAR. IN 1934 THE UNITED STATES JOINED THE ILO, THE FIRST AND ONLY OF THE LEAGUE OF NATIONS ORGANIZATIONS WHICH IT DID JOIN. THE DECLARATION OF PHILADELPHIA IN 1944 REAFFIRMED THE ORGANIZATION'S FUNDAMENTAL PRINCIPLES AND REFORMULATED ITS AIMS AND OBJECTIVES IN ORDER TO GUIDE ITS ROLE IN THE POSTWAR PERIOD. TWO AMERICANS HAVE SERVED WITH DISTINCTION AS DIRECTORS-GENERAL: MANY AMERICANS HAVE CONTRIBUTED TO THE WORK OF THE ORGANIZATION. MOST PARTICULARLY, THE ILO HAS BEEN THE OBJECT OF SUSTAINED ATTENTION AND LIMITED OFFICIAL USE

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SUPPORT BY THREE GENERATIONS OF REPRESENTATIVES OF AMERICAN WORKERS AND AMERICAN EMPLOYERS. IN RECENT YEARS, SUPPORT HAS GIVEN WAY TO INCREASING CONCERN. I WOULD EMPHASIZE THAT THIS CONCERN HAS BEEN MOST INTENSE ON THE PART OF PRECISELY THOSE GROUPS WHICH WOULD GENERALLY BE REGARDED IN THE UNITED STATES AS THE MOST PROGRESSIVE AND FORWARD-LOOKING IN MATTERS OF SOCIAL POLICY. IT HAS BEEN PRECISELY THOSE GROUPS MOST DESIROUS THAT THE UNITED STATES AND OTHER NATIONS SHOULD MOVE FORWARD IN SOCIAL MATTERS, WHICH HAVE BEEN MOST CONCERNED THAT THE ILO -- INCREDIBLE AS IT MAY SEEM -- HAS BEEN FALLING BACK. WITH NO PRETENSE TO COMPREHENSIVENESS, I SHOULD LIKE TO PRESENT FOUR MATTERS OF FUNDAMENTAL CONCERN.

1. BEGIN UNDERLINE THE EROSION OF TRIPARTITE REPRESENTATION. END UNDERLINE

THE ILO EXISTS AS AN ORGANIZATION IN WHICH REPRESENTATIVES OF WORKERS, EMPLOYERS, AND GOVERNMENTS MAY COME TOGETHER TO FURTHER MUTUAL INTERESTS. THE CONSTITUTION OF THE ILO IS PREDICATED ON THE EXISTENCE WITHIN MEMBER STATES OF RELATIVELY INDEPENDENT AND REASONABLY SELF-DEFINED AND SELF-DIRECTED WORKER AND EMPLOYER GROUPS. THE UNITED STATES FULLY RECOGNIZES THAT THESE ASSUMPTIONS, WHICH MAY HAVE BEEN WARRANTED ON THE PART OF THE WESTERN DEMOCRACIES WHICH DRAFTED THE ILO CONSTITUTION IN 1919, HAVE NOT WORKED OUT EVERYWHERE IN THE WORLD; IN TRUTH ONLY A MINORITY OF THE NATIONS OF THE WORLD TODAY HAVE ANYTHING RESEMBLING INDUSTRIAL DEMOCRACY, JUST AS ONLY A MINORITY CAN LAY CLAIM TO POLITICAL DEMOCRACY. THE UNITED STATES RECOGNIZES THAT REVISING THE PRACTICES AND ARRANGEMENTS OF THE ILO IS NOT GOING TO RESTORE THE WORLD OF 1919 OR OF 1944. IT WOULD BE INTOLERABLE FOR US TO DEMAND THAT IT DO SO. ON THE OTHER HAND, IT IS EQUALLY INTOLERABLE FOR OTHER STATES TO INSIST THAT AS A CONDITION OF PARTICIPATING IN THE ILO WE SHOULD GIVE UP OUR LIBERTIES SIMPLY BECAUSE

THEY HAVE ANOTHER POLITICAL SYSTEM. WE WILL NOT. SOME ACCOMMODATION WILL HAVE TO BE FOUND, AND SOME SURELY CAN BE FOUND. BUT IF NONE IS, THE UNITED STATES WILL NOT SUBMIT PASSIVELY TO WHAT SOME, MISTAKENLY, MAY SUPPOSE TO BE THE MARCH OF HISTORY. IN PARTICULAR, WE CANNOT ACCEPT LIMITED OFFICIAL USE

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THE WORKERS AND EMPLOYERS GROUPS IN THE ILO FALLING UNDER THE DOMINATION OF GOVERNMENTS.

2. BEGIN UNDERLINE SELECTIVE CONCERN FOR HUMAN RIGHTS  
END UNDERLINE

THE ILO CONFERENCE FOR SOME YEARS NOW HAS SHOWN AN APPALLINGLY SELECTIVE CONCERN IN THE APPLICATION OF THE ILO'S BASIC CONVENTIONS ON FREEDOM OF ASSOCIATION AND FORCED LABOR. IT PURSUES THE VIOLATION OF HUMAN RIGHTS IN SOME MEMBER STATES. IT GRANTS IMMUNITY FROM SUCH CITATIONS TO OTHERS. THIS SERIOUSLY UNDERMINES THE CREDIBILITY OF THE ILO'S SUPPORT OF FREEDOM OF ASSOCIATION, WHICH IS CENTRAL TO ITS TRIPARTITE STRUCTURE, AND STRENGTHENS THE PROPOSITION THAT THESE HUMAN RIGHTS ARE NOT UNIVERSALLY APPLICABLE, BUT RATHER ARE SUBJECT TO DIFFERENT INTERPRETATIONS FOR STATES WITH DIFFERENT POLITICAL SYSTEMS.

3. BEGIN UNDERLINE DISREGARD OF DUE PROCESS END UNDERLINE

THE ILO ONCE HAD AN ENVIABLE RECORD OF OBJECTIVITY AND CONCERN FOR DUE PROCESS IN ITS EXAMINATION OF ALLEGED VIOLATIONS OF BASIC HUMAN RIGHTS BY ITS MEMBER STATES. THE CONSTITUTION OF THE ILO PROVIDES FOR PROCEDURES TO HANDLE REPRESENTATIONS AND COMPLAINTS THAT A MEMBER STATE IS NOT OBSERVING A CONVENTION WHICH IT HAS RATIFIED. FURTHER, IT WAS THE ILO WHICH FIRST ESTABLISHED FACT-FINDING AND CONCILIATION MACHINERY TO RESPOND TO ALLEGATIONS OF VIOLATIONS OF TRADE UNION RIGHTS. IN RECENT YEARS, HOWEVER, SESSIONS OF THE ILO CONFERENCE INCREASINGLY HAVE ADOPTED RESOLUTIONS CONDEMNING PARTICULAR MEMBER STATES WHICH HAPPEN TO BE THE POLITICAL TARGET OF THE MOMENT, IN UTTER DISREGARD OF THE ESTABLISHED PROCEDURES AND MACHINERY. THIS TREND IS ACCELERATING, AND IT IS GRAVELY DAMAGING THE ILO AND ITS CAPACITY TO PURSUE ITS OBJECTIVES IN THE HUMAN RIGHTS FIELD.

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4. BEGIN UNDERLINE THE INCREASING POLITICIZATION OF THE  
ORGANIZATION END UNDERLINE

IN RECENT YEARS THE ILO HAS BECOME INCREASINGLY AND EXCESSIVELY INVOLVED IN POLITICAL ISSUES WHICH ARE QUITE BEYOND THE COMPETENCE AND MANDATE OF THE ORGANIZATION. THE ILO DOES HAVE A LEGITIMATE AND NECESSARY INTEREST IN CERTAIN ISSUES WITH POLITICAL RAMIFICATIONS. IT HAS MAJOR RESPONSIBILITY, FOR EXAMPLE, FOR INTERNATIONAL ACTION TO PROMOTE AND PROTECT FUNDAMENTAL HUMAN RIGHTS, PARTICULARLY IN RESPECT OF FREEDOM OF ASSOCIATION, TRADE UNION RIGHTS AND THE ABOLITION OF FORCED LABOR. BUT INTERNATIONAL POLITICS IS NOT THE MAIN BUSINESS OF THE ILO. QUESTIONS INVOLVING RELATIONS BETWEEN STATES AND PROCLAMATIONS OF ECONOMIC PRINCIPLES SHOULD BE LEFT TO THE UNITED NATIONS AND OTHER INTERNATIONAL AGENCIES WHERE THEIR CONSIDERATION IS MORE RELEVANT TO THOSE ORGANIZATIONS RESPONSIBILITIES. IRRELEVANT POLITICAL ISSUES DIVERT THE ATTENTION OF THE ILO FROM IMPROVING THE CONDITIONS OF WORKERS -- THAT IS, FROM QUESTIONS ON WHICH THE TRIPARTITE STRUCTURE OF THE ILO GIVES THE ORGANIZATION A UNIQUE ADVANTAGE OVER THE OTHER, PURELY GOVERNMENTAL, ORGANIZATIONS OF THE UN FAMILY.

IN SUM, THE ILO WHICH THIS NATION HAS SO STRONGLY SUPPORTED APPEARS TO BE TURNING AWAY FROM ITS BASIC AIMS

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AND OBJECTIVES AND INCREASINGLY TO BE USED FOR PURPOSES WHICH SERVE THE INTERESTS OF NEITHER THE WORKERS FOR WHICH THE ORGANIZATION WAS ESTABLISHED NOR NATIONS WHICH ARE COMMITTED TO FREE TRADE UNIONS AND AN OPEN POLITICAL PROCESS.

THE INTERNATIONAL LABOR OFFICE AND THE MEMBER STATES OF THE ORGANIZATION HAVE FOR YEARS BEEN AWARE THAT THESE TRENDS HAVE REDUCED SUPPORT IN THE UNITED STATES FOR THE ILO. IT IS POSSIBLE, HOWEVER, THAT THE BASES AND DEPTH OF CONCERN IN THE UNITED STATES HAVE NOT BEEN ADEQUATELY UNDERSTOOD OR APPRECIATED.

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I HOPE THAT THIS LETTER WILL CONTRIBUTE TO A FULLER APPRECIATION OF THE CURRENT ATTITUDE OF THE UNITED STATES



TOWARD THE ILO. IN DUE COURSE THE UNITED STATES WILL BE OBLIGED TO CONSIDER WHETHER OR NOT IT WISHES TO CARRY OUT THE INTENTION STATED IN THIS LETTER AND TO WITHDRAW FROM THE ILO. DURING THE NEXT TWO YEARS THE US FOR ITS PART WILL WORK CONSTRUCTIVELY WITHIN THE ILO TO HELP THE ORGANIZATION RETURN TO ITS BASIC PRINCIPLES AND TO A FULLER ACHIEVEMENT OF ITS FUNDAMENTAL OBJECTIVES.

TO THIS END, THE PRESIDENT IS ESTABLISHING A CABINET LEVEL COMMITTEE TO CONSIDER HOW THIS GOAL MAY BE ACHIEVED. THE COMMITTEE WILL OF COURSE CONSULT WITH WORKER AND EMPLOYER REPRESENTATIVES, AS HAS BEEN OUR PRACTICE FOR SOME FOUR DECADES NOW IN THE FORMULATION OF OUR ILO POLICY. THE COMMITTEE WILL ALSO ENTER INTO THE CLOSEST CONSULTATIONS WITH THE CONGRESS, TO THE END THAT A UNIFIED AND PURPOSEFUL AMERICAN POSITION SHOULD EMERGE. RESPECTFULLY, HENRY A. KISSINGER KISSINGER

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